



Sonoma County, California



# City of Cotati



## ANNUAL FINANCIAL REPORT TO THE COMMUNITY

FISCAL YEAR ENDED  
JUNE 30, 2023

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## To the Residents of Cotati,

The City is proud to present you with Cotati's **Popular Annual Financial Report (PAFR)** to the Community for the fiscal year (FY) ended June 30, 2023. This report provides an overview of the City's financial condition and a brief analysis of where City revenues come from and where those dollars are spent.

Most of the information in this report is drawn from the financial information appearing in the FY 2022/23 **Annual Comprehensive Financial Report (ACFR)**. The City remains dedicated to preparing a full **ACFR** as it is the "gold standard" in financial reporting and provides the following; citywide detailed statistical and demographic information; management's discussion on the goals, economic condition and objectives for the City, as well as a complete financial presentation of basic financial statements prepared in conformance with **Generally Accepted Accounting Principles (GAAP)**. The **ACFR** was audited by an independent auditor who provided a clean opinion for the year under **audit**. While the financial data in this document is derived from the **ACFR**, the supplemental statistical, economic and demographic data may be taken from various other publicly available sources.

Our goal of this document is to provide a summary of the City's financial information in an easy to read, informative way with reduced accounting jargon. As such we have highlighted some of the unavoidable accounting terms and provided a glossary of those terms on page 10. We hope you will find this information to be interesting and informative. We welcome your comments and suggestions for future reports and we look forward to the opportunity to explain any information provided both here and within the **ACFR**. Both the **ACFR** and this document are available for viewing at City Hall and on the City's website at [www.cotaticity.org](http://www.cotaticity.org).

## City Overview

Our city's unusual name "Cotati" (ko-ta-tee) derives from the Kota'ti, a peaceful tribe of Coast Miwok Native Americans who populated this temperate valley for generations.



In 1844, the Mexican government granted the Rancho Cotate to Captain Juan Castaneda for his military services. The grant included the land on which Cotati would be built. The ranch passed hands a few times until 1849 when Dr. Thomas Page purchased it. The Page family held on to the land for many years and laid out the hexagonal plaza and roads named after his sons which are still evident today around Cotati's downtown La Plaza Park. This hexagonal plaza is one of only two in the US and has been designated as a California Historical Landmark due to this unique layout.

In order to retain its identity, Cotati incorporated in 1963 and currently operates under a city manager/city council structure.

The City provides a variety of services to its residents, which includes; police services, recreation services, water and sewer services, maintenance of City parks, streets and storm drains, and City buildings. Additionally, the City provides for planning and zoning, code enforcement, issuance of building permits, and acts as the flood plain administrator.

Due to new commercial construction and increased home prices during the past fiscal year, the County Assessor office has again increased property assessed valuations which we anticipate will result in continued growth in property taxes for the upcoming year.

The City is focused on diversifying the current sources of revenue to provide a more stable and resilient general fund and promote increased economic activity in Cotati. This includes developing local lodging options to generate a new general fund revenue stream called **Transient Occupancy Taxes (TOT)**; and enhancing the local cannabis industry to generate additional fund revenue (Cannabis Business Tax). The City encourages visitation to the City and businesses to generate new economic activity for our local businesses and preserve and diversify the existing sources of sales and property taxes.

Cotati's population decreased to 7,360 residents in 2022 due to demographic changes in household types and fewer student residents as a result of remote classes which were introduced during the COVID-19 restrictions at Sonoma State University. Cotati is projected to decrease by 0.6% by 2024.

## Financial Highlights for Fiscal Year 2022/23

Due to the nature of financial reporting some accounting or finance terms are used in this report and are bolded throughout. Please see page 10 for a summary of these terms.

The City prepares two types of financial statements that measure its finances differently; **Government-wide** and **Fund statements**. The **Government-wide Statements** present the full City operations in a similar manner to those of a private business; whereas **Fund Statements** provide detailed financials in a short term annual budgetary basis on specific funds. In order to provide clear and consistent information, all of the following financial highlights are presented based on the **Government-wide statements** with notes to differentiate the City governmental operating funds (primarily the General Fund) from the Water and Sewer funds, which are also known as **Enterprise funds**.

Highlights of the City of Cotati's financial activities include:

- **Net position** improved by \$3.0 million, in part due to the ongoing Street Improvements and Traffic Safety Projects, Park improvements and increased rent receipts for City facilities as COVID-19 restrictions have been lifted.
- Cash and investments increased by \$2.3 million to \$23.8 million. As we have emerged from COVID-19, revenues have steadily increased particularly due to increased property taxes, and also increased Water and Wastewater revenues, as housing projects have been completed.



**STATEMENT OF NET POSITION**

The Statement of **Net Position** presents information on all of the City’s assets and liabilities at a point in time, with the difference between the two reported as net position. Over time, increases or decreases in net position is one indicator of whether the City’s financial condition is improving or weakening.

	<b>As of June 30, 2023</b>	<b>As of June 30, 2022</b>
<b>Assets</b>		
Current and other assets	\$ 28,067,168	\$ 23,344,967
Capital assets	<u>52,599,999</u>	<u>44,215,803</u>
<b>Total Assets</b>	<u>80,667,167</u>	<u>67,560,770</u>
<b>Deferred Outflow of Resources</b>		
Deferred outflows or resources related to pensions	<u>6,834,819</u>	<u>8,345,835</u>
<b>Liabilities</b>		
Current and other liabilities	4,755,611	1,719,757
Long-term liabilities	<u>17,978,090</u>	<u>12,795,166</u>
<b>Total Liabilities</b>	<u>22,733,701</u>	<u>14,514,923</u>
<b>Deferred Inflows of Resources</b>		
Deferred inflows of resources related to pensions	<u>6,900,745</u>	<u>6,522,190</u>
<b>Net Position</b>		
Net investment in Capital assets <sup>1</sup>	41,755,884	42,521,080
Restricted net position <sup>2</sup>	14,194,599	7,425,586
Unrestricted net position <sup>3</sup>	<u>1,917,057</u>	<u>4,922,826</u>
<b>Total Net Position</b>	<u>\$ 57,867,540</u>	<u>\$ 54,869,492</u>

<sup>1</sup>Capital Assets less accumulated depreciation and any remaining debt used to acquire the assets.

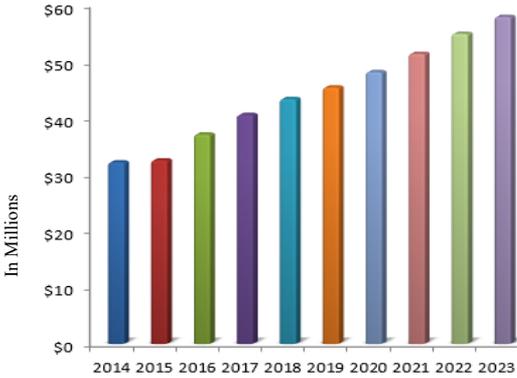
<sup>2</sup>Net position whose use is restricted by statute or law.

<sup>3</sup>Net position available to meet City obligations in future fiscal years.

**WHAT ARE YOUR PRIORITIES FOR OUR CITY?**  
**ATTEND THE BUDGET PLANNING SESSIONS LISTED IN THE MEETING CALENDAR TO SHARE YOUR INSIGHTS .**

\*Detailed financial reports can be found in the City’s FY 2022/23 **ACFR** available on the City’s website at <https://fliphtml5.com/iibpe/zfiz> or at City Hall.

## Total Net Position For Last Ten Years



The **net position** is primarily made up of investments in capital assets. These investments are all the City infrastructure such as streets, roads, wells, drainage systems and buildings less accumulated depreciation and outstanding debt. The declines in net position during 2014 and 2015 are primarily due to implementation of new accounting rules that required the reporting of an estimated future pension liability of \$7.8 million.

## Goals and Accomplishments

The Administrative Services Department continues to work diligently to report on the financial condition of the City. Reports provided this year include the budget in brief document for the public, quarterly financial updates, our first formal long-range financial forecast, and continued enhanced budget documents to the standards of the **California Society of Municipal Finance Officers (CSMFO)** and **Government Finance Officers Association (GFOA)** for award submission. The City was honored to be one of only 331 government agencies to receive the **GFOA Triple Crown Award**. The GFOA's Triple Crown recognizes governments who have received GFOA's Certificate of Achievement for Excellence in Financial Reporting, Popular Annual Financial Reporting Award, and the Distinguished Budget Presentation Award.

City management focused on community engagement by facilitating both in person and online City Council meetings. This included moving City internet to fiber to build resiliency at required internet speeds for meeting streams to YouTube, the City Website, and the cable broadcast station. These meetings were also updated to have live captioning that is available in multiple languages through zoom participation.

To address the economic development goals of the City, we expanded support for local business by allowing flexibility with permitting to promote outdoor dining parklets. Additionally we continued work towards the development of a 152 room hotel to be located at the City's northern gateway area, and revisions of the zoning code to allow greater flexibility to meet the new housing laws and community desires.

The Police Department continued partnering with the City of Rohnert Park and Sonoma State University with the SAFE (Specialized Assistance for Everyone) Team which provides 24/7 mobile mental health crisis responses to both Cities and the University. They also deployed the City's first all-electric patrol vehicle to help our community in goals towards reduced emissions and cost savings on gasoline and maintenance.

The City continues to focus infrastructure improvements on the restoration of streets and City park upgrades. One significant project was the revitalized Kotate Park which brought back fun new playground equipment, an outside workout center, a shaded picnic area, and restroom facilities. The City Hall and Civic Center Window Replacement and Painting project also revitalized core operational City buildings.



## STATEMENT OF ACTIVITIES

The Statement of Activities describes the revenues received, expenses paid or incurred during a fiscal year. Explanations of specific revenues and expenses are provided on the following pages.

	<u>FY 2022/23</u>	<u>FY 2021/22</u>
<i>Revenues:</i>		
<i>Program revenues:</i> <sup>1</sup>		
Charges for services	\$ 7,087,255	\$ 7,532,612
Operating grants and contributions	1,525,040	2,274,436
Capital grants and contributions	-	-
	<u>8,612,295</u>	<u>9,807,048</u>
<i>General Revenues:</i> <sup>2</sup>		
Property taxes	2,002,321	1,902,006
Sales and use taxes	6,217,892	6,418,733
Other taxes	1,302,352	1,344,773
Other revenue	2,936,781	15,532
	<u>12,459,346</u>	<u>9,681,044</u>
<b>Total Revenues</b>	<b><u>21,071,641</u></b>	<b><u>19,488,092</u></b>
<i>Expenses:</i> <sup>3</sup>		
General government	3,199,265	1,804,038
Public safety	4,404,168	4,219,712
Community development	1,610,576	1,672,689
Public works	2,325,407	2,406,759
Interest on long-term debt	506,426	190,521
Water	2,301,068	2,040,153
Wastewater	3,726,683	3,617,797
<b>Total Expenses</b>	<b><u>18,073,593</u></b>	<b><u>15,951,669</u></b>
Change in Net Position	2,998,048	3,536,423
Net Position - Beginning	<u>\$ 54,869,492</u>	<u>\$ 51,333,069</u>
Net Position - Ending <sup>4</sup>	<b><u>\$ 57,867,540</u></b>	<b><u>\$ 54,869,492</u></b>

<sup>1</sup>Revenues derived directly from fees, charges and grants

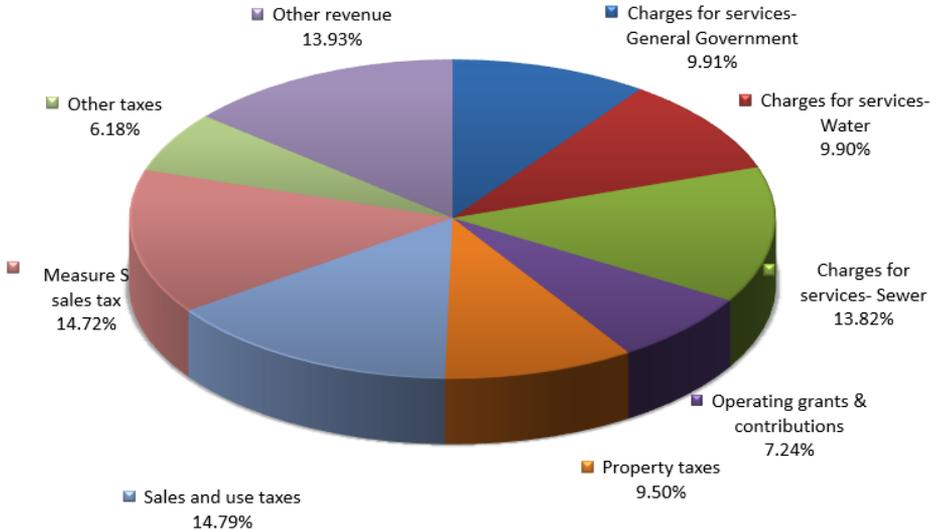
<sup>2</sup>All revenues that are not related to programs

<sup>3</sup>Total expenses in total City-Wide increased in 2022/23 by approximately \$2.1 million, primarily within the General Government and Public Safety departments. See page 7 for further detail.

<sup>4</sup>Net position increased by \$2.9 million, or 5.3% during the fiscal year. The largest part of net position is capital assets with \$30.6M. The largest change from prior year was due to increased in restricted net position related to increased primarily due to \$3.4 million held for streets bond project funding as well as \$2.4 million held in escrow for Caltrans park and ride developments.

# Revenues

## Where the money comes from...



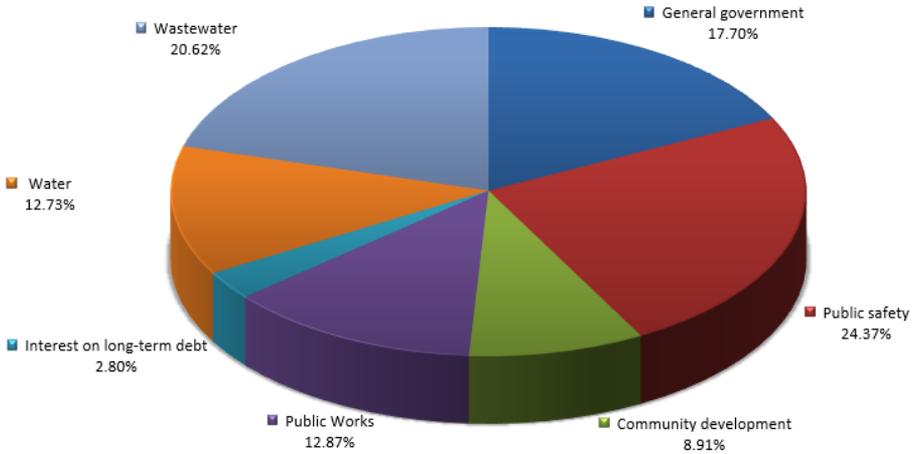
- **Charges for services - General Government** - payments received directly by the City for services performed. This would include charges such as, development services fees, code enforcement fines, and business licenses.
- **Charges for services - Water** - payments received directly from customers to the City for water utility services.
- **Charges for services - Sewer** - payments received directly from customers to the City for sewer utility services.
- **Operating (program) grants and contributions** - monies or contributions received from outside agencies and generally restricted to one or more specific operating programs including public safety and recreation programs.
- **Capital (infrastructure) grants and contributions** - monies or contributions received for capital purposes, to purchase, construct, or renovate capital assets including infrastructure or large equipment.
- **Property taxes** - The County levies and collects 1% of the assessed value of each property. Of this assessment the City receives 10% from the County. See "Where Your Property Tax Dollar Goes", on page 8.
- **Sales and use taxes** - 1% sales tax collected on retail sales in the City.
- **Measure S sales tax** - 1% voter approved sales tax collected on retail sales in the City.
- **Other taxes** - smaller taxes collected by the City such as Transfer Tax which is a transaction fee imposed on the transfer of land or real property between individuals.
- **Other revenue** - interest earned on investments of idle funds and any revenue that does not readily fit into a previously listed category including rent, returned check fees, City cost mitigation and public services fees as well as bad debt recovery.

For fiscal year ending June 30, 2023, revenues primarily changed due to increases in charges for Public Works services related to development and related permit issuance. Additionally, Property tax revenues have continued to increase due to an increasingly buoyant housing market. See page 5 for totals by revenue category.

\*Detailed financial reports can be found in the City's FY 2022/23 **ACFR** available on the City's website at <https://fliphtml5.com/iibpe/zfzj> or at City Hall.

# Expenses

## Where the money goes...

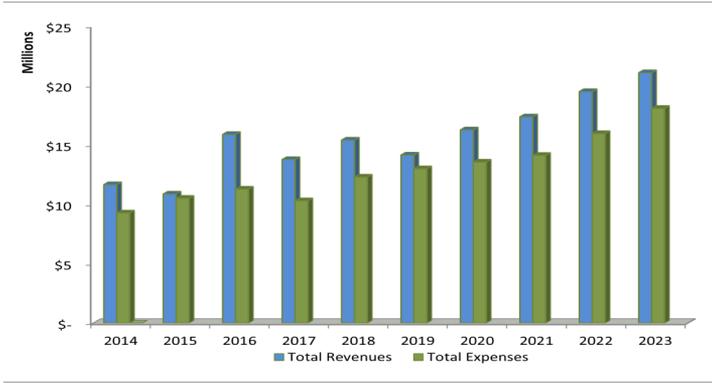


- Community development - reflects services provided to residents and businesses including Planning, Building and Code Enforcement.
- Public safety - includes all aspects of law enforcement as well as capital projects with a safety focus.
- Water - all expenditures required for the delivery of water to our customers including purchasing water, personnel costs, capital improvement projects, and debt service payments.
- Wastewater - all expenditures required for the removal of wastewater for citizens including treatment, personnel costs for public employees, capital improvement projects, and subregional debt service payments.
- General government - includes expenses for general administration of the City including the City Council, City Manager, City Attorney, Finance, Human Resources, City Clerk, Insurance and all activity for the newly created internal service funds for vehicle replacement and compensated absences.
- Public Works - all expenditures incurred in order to provide the City with engineering, streets, stormdrains, parks and building operations maintenance services.
- Interest on long-term debt - indirect expense of interest paid on general long-term debt incurred by governmental capital improvements.

For fiscal year ending June 30, 2023 expenses increased primarily within General Government and Public Safety. The increase in General Government are related to the increased depreciation of assets as well as the net pension liability of \$1.7M. Increases in Public Safety is primarily due to FTE Allocation of expenses related to increased health benefits, pension costs, together with increased general liability insurance due to increased rates in the insurance market.

\*Detailed financial reports can be found in the City's FY 2022/23 ACFR available on the City's website at <https://fliphtml5.com/iibpe/zfiz> or at City Hall.

# Total Revenues & Expenses Last Ten Fiscal Years

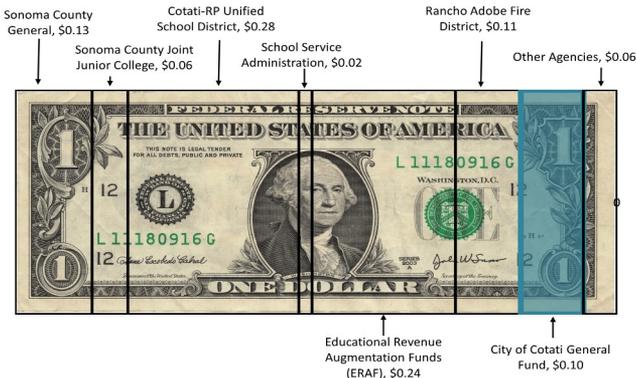


Overall, the City’s operational revenues vary more than expenses with major fluctuations including a decrease in 2013 of approximately \$2.7 million due to the loss of the redevelopment property tax receipts, then one-time increases in 2009, 2014 and 2016 primarily related to capital infrastructure grants and contributions totaling approximately \$3.4, \$1.6 and \$4.2 million respectively. Revenues from 2016 through 2023 have also increased due to the Voter approved Measures G & S 1% Sales tax. City expenses have remained fairly consistent over time, but have seen an increase in the past 3 fiscal years due to significant investment in capital improvements throughout the City.

## Where Your Property Tax Dollar Goes...

Under Proposition 13, property tax is levied on the assessed value of a property by the County, equal to 1% of the assessed value. For taxes levied and collected by the County on properties within the City of Cotati, the City only receives 10 cents on each property tax dollar.

Schools receive a total of 53 cents on the dollar, including the Cotati-RP Unified District, Santa Rosa Junior College District, and the State Education Augmentation Fund, and Schools Administration. The remainder is allocated to County government (20 cents); Rancho Adobe Fire District (11 cents); and other agencies (6 cents).



# City of Cotati Quick Facts<sup>1</sup>

Population	7,397 <sup>2</sup>	Area	1.88 square miles
Elevation	112 feet	Miles of Streets	23
Acres of Parks	30.4	Streetlights	331
Traffic Signals	8	Manholes	9,147
Water Main Miles	30	Fire Hydrants	438

## Averages

Median Age	35.8 years	Per Capita Income:	\$43,228
Low Temperature	38-53 °F	Unemployment Rate	2.9%
High Temperature	57-82 °F	% Pop. w/ HS Degree	94.0%
Annual Precipitation	25" Oct.-May	% Pop. w/ College Degree	34.5%

<sup>1</sup>Estimates

<sup>2</sup>Population has decreased 2.9% from 7,619 in calendar year 2019.

## Cotati City Council (June 30, 2022)



Susan Harvey  
Mayor



Laura Sparks  
Vice Mayor



Ben Ford  
Councilmember



Sylvia Lemus  
Councilmember



Kay Rivers  
Councilmember

## City of Cotati Online

Visit the City of Cotati Website at <http://www.cotaticity.org/>

### The City's website includes information about:

- Councilmembers
- Council Meetings/Agenda
- Recreation Programing/Events
- Job Opportunities
- City Permits and Forms
- City Newsletter
- Department Information
- Water/Sewer Utility Management

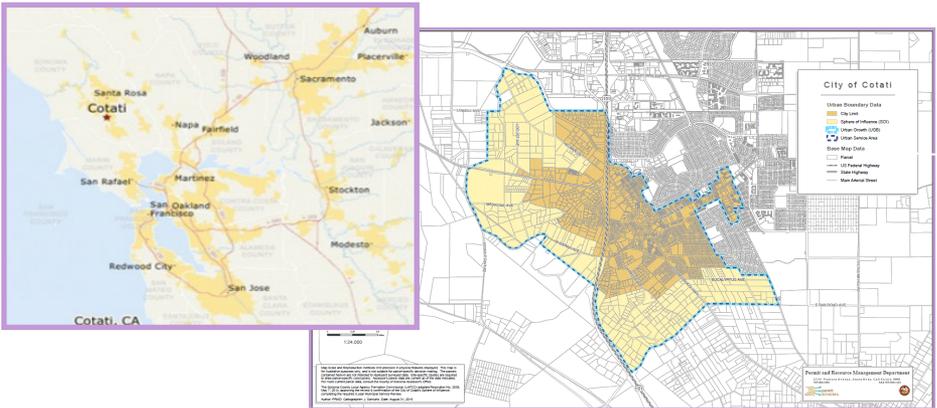
### Financial Information

- Budget
- Annual Financial Statements (**ACFR**)
- Cotati Annual Report to the Community (**PAFR**)
- Annual Measure S Reports
- City Master Fee Schedule
- AB 1600 Annual Reports on Development Impact Fees

### Online Services

- Provide Suggestions to City
- Register for Recreation Camp/Class
- Apply and pay for a Dog License
- Rent a City Park or Facility
- Apply for Building & Alarm Permits
- Pay Utility Bills/Stop & Start Service
- Apply for City Jobs
- Emergency Preparedness City Plan/Alert Sign Up
- Apply and pay for a Business License

# City of Cotati Map



For detailed map visit: <https://tinyurl.com/2p8tzej3>

## Brief Summary of Terms

**Annual Comprehensive Financial Report (ACFR):** is a set of comprehensive financial statements on the financial state of the City as of the fiscal year end.

**Audit:** an annual examination performed by an independent accountant firm of the City's internal controls and finances.

**California Society of Municipal Finance Officers (CSMFO):** a professional association of state, county, and local government finance officers in California.

**Enterprise Funds:** a part of government that accounts for the goods or services provided to the public for a fee and is self-supporting, similar to a private business. Example includes Water and Sewer operations.

**Fiscal Year (FY):** a twelve month period from July 1-June 30 to which the annual budget applies, and financial transactions are recorded and subsequently audited.

**Fund:** a grouping of accounts used to record all the special purpose financial transactions for which the fund was created.

**Fund Balance:** the difference between assets and liabilities—in essence, what would be left over if the assets were used to pay the liabilities.

**Fund Statements:** detailed information on the primary governments funds whereby fund assets are expected to be used within a year and current year liabilities are typically expected to be repaid or satisfied with current resources.

**Generally Accepted Accounting Principles (GAAP):** uniform minimum standards for financial accounting and recording, encompassing the conventions, rules, and procedures that define accepted accounting principles.

**Government Finance Officers Association (GFOA):** a professional association of state, provincial, and local finance officers in the United States and Canada.

**Government-wide Statements:** report financial information based on when expenses occur and revenues are earned rather than when cash transactions occur, similar to that of a private business.

**Net position:** the calculation of all of the City's assets minus the current and future liabilities and net pension deferrals.

**Popular Annual Financial Report (PAFR):** a financial report specifically designed to be readily accessible and easily understandable to the general public.

**Restricted Fund Balance:** this represents funding that can only be spent for very specific purposes, generally due to laws.

**Transient Occupancy Tax (TOT):** a tax imposed on travelers who stay in temporary lodging facilities within the City. The current tax rate is ten percent of the rent charged by the operator (CMC 3.12.030).

# City of Cotati Department of Admin. Services

201 West Sierra Ave.  
Cotati, CA 94931  
(707)792-4600

## Acknowledgements

The preparation of this report could not be accomplished without the efficient and dedicated services of the entire staff of the Administrative Services Department. We would like to express our special appreciation to Angela Courter and Neil Tomlinson. We would also like to thank the Mayor and City Council members for their support, stewardship and commitment in planning and conducting the financial affairs and the long-term fiscal health of the City in a responsible and efficient manner.

For more information about the City or to view the full ACFR please visit <https://fliphtml5.com/iibpe/zfiz> and for more financial information visit the City Website at [www.cotaticity.org](http://www.cotaticity.org).



Government Finance Officers Association

Award for  
Outstanding  
Achievement in  
Popular Annual  
Financial Reporting

Presented to

**City of Cotati  
California**

For its Annual Financial Report  
For the Fiscal Year Ended

June 30, 2022

*Christopher P. Morrell*

Executive Director/CEO

